

Report of the Panel Pursuant to Security Council Resolution 1809

Briefing to the Special Committee on Peacekeeping

18 March 2009

SCR 1809

Focused explicitly on:

- “the need to enhance the predictability, sustainability and flexibility of financing regional organisations when they undertake peacekeeping under a United Nations mandate”.
- “to consider in-depth the modalities of how to support peacekeeping operations, in particular start-up funding, equipment, logistics, and to consider in-depth lessons from past and current African Union peacekeeping efforts.”

Terms of Reference

- ToRs drawn from SCR 1809
- **Modalities for Predictable and Sustainable Funding**
 - Reliable sources of funding for AU peace operations mandated by the UN Security Council;
 - Funding for developing the AU's capacity to plan, deploy, manage and sustain peace operations;
 - Funding to support the further development of the African Peace and Security Architecture (APSA) with the long term objective to see a sustainable African peacekeeping capacity.
- **Wider Context**
 - Existing capacity-building initiatives,
 - AU capacity to implement the panel's recommendations
 - The need for cooperation both between the UN Security Council and the AU Peace and Security Council, as well as between respective Secretariats.

The Panel Members

- Selected jointly by the UN and the AU:
 - Ms. Monica Juma (Kenya),
 - Mr. James Dobbins (USA),
 - Mr. Jean-Pierre Halbwachs (Mauritius),
 - Mr. Toshiyuki Niwa (Japan)
 - Mr. Behrooz Sadry (Islamic Republic of Iran).

Factors Influencing the Panel's Approach

- Security Council primacy;
- UN/AU strategic relationship;
- AU peace and security policy;
- The political commitment of AU member states;
- The need for resources without undermining the flexibility of regional organisations;
- Lessons learned from regional peacekeeping;
- The need to develop AU institutional capacity;
- Focus at the continental level;
- Coordination between capacity building partners;
- Effective and appropriately funded training programmes;

Outcomes

- Panel as a significant step in a process;
- Requirement for detailed follow up to assess both the practicality and implications of the recommendations;
- Need for improved coordination both AU/UN and with capacity building partners;

The Report's Recommendations

- Guided by:
 - AU ability to respond to crises,
 - the need to build up a sustainable AU peacekeeping capacity,
 - that such capacity is capable of promoting long term stability on the Continent,
 - and that it can contribute to the wider concept of a collective approach to peace and security;

Recommendations - UN/AU Relationship

- Need for enhanced UN / AU strategic relationship to develop a 'shared vision.'
- Strengthened Secretariat / Commission relationship:
 - EU / UN Steering Committee Model,
 - Staff training, exchanges with focus administration, logistics, finance

Recommendations - Institutional Capacity

- Need to develop institutional capacity a priority – both structures and processes.
- As structures are developed they must be supported by appropriate training.
- The AU should identify its priorities for personnel training, particularly in those areas dealing with financial, logistic and administrative issues.

Recommendations - Financial (1)

- Focussed at the continental level;
- UN assessed contributions on a case by case basis to support UN Security Council authorized African Union peacekeeping operations.
- Criteria:
 - Time limited - 6 months
 - Primarily (but not necessarily) in kind
 - Transition to the UN

Recommendations - Financial (2)

- Long term capacity building to be financed by a multi-donor trust fund.
 - The Fund will be governed by a Board representing the AU, UN, and donors. Administration to be fully transferred to the AU at an appropriate stage (i.e. when the management structures and processes are in place).
 - Simplified reporting to ease the burden on the AU.
- Long term objective to encourage AU system for assessed contributions

Recommendations - Logistics

- The UN model is not necessarily the best option for the AU;
- Avoid stockpiling large quantities of equipment and the costs of maintenance
- Explore alternatives such as commercial multi-function contracts - Logistics Civil Augmentation Programmes (LOGCAPS).

Follow Up

- Two main work streams:
 - Joint UN/AU assessment on implementation of the recommendations to strengthen the strategic relationship and the establishment of multi-donor trust funds.
 - Report of the Secretary General to UN legislative bodies to examine detailed modalities for the use of assessed funding.